

#### केन्द्रीय सतर्कता आयोग CENTRAL VIGILANCE COMMISSION



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26.10.2022

/No.....

दिनांक / Dated.....

#### Circular No. 23/10/22

Sub:- Management Audit of Vigilance Units (MAVU)

Ref:- Commission's Circular No. 24/12/21 dated 23.12.2021

The Commission vide Circular No. 24/12/21 dated 23.12.21 had issued guidelines for conducting MAVU of the organisations covered its advisory jurisdiction. MAVU is to be conducted by a team of officers from the Commission. A format of the proforma for submitting statistical data and other relevant information by the CVOs to the team of officers from the Commission was also enclosed along with Circular dated 23.12.21.

- 2. The Commission has decided to revise the format, calling for relevant information from the respective organisations, a copy of which is enclosed as Annexure-A to this circular. Henceforth, the revised format may be used for providing information to the team of officers from the Commission for smooth and effective conduct of MAVU, as and when required.
- 3. It may be noted for compliance.

(Rajiv Verma) Director

To

- (i) The Secretaries of all Ministries/Departments of GoI
- (ii) All Chief Executives of CPSUs/Public Sector Banks/Public Sector Insurance Companies/Autonomous Bodies etc.
- (iii) All CVOs of Ministries/Departments of GoI/CPSUs/Public Sector Banks/Public Sector Insurance Companies/Autonomous Bodies etc.
- (iv) Website of CVC

# PROFORMA FOR SUBMITTING DETAILS BY CVO FOR MANAGEMENT AUDIT OF VIGILANCE UNIT (MAVU) OF (NAME OF THE ORGANISATION) FOR THE CALENDER YEAR

#### PART- I

#### **ORGANISATIONAL PROFILE**

- 1. Name of the Ministry/ Department/Organization:
- 2. No. of Employees
  - (i) Covered under Commission's jurisdiction:
  - (ii) Others
- 3. Brief Descriptions including nature of business/activities carried out by the Ministry/ Department/Organization
- 4. Whether the Organization has extensive Public Dealing: YES/NO
- 5. (i) Vigilance Set Up of organization:
  - (a) Whether the CVO is full time or part time
  - (b) No. of gazetted /executive level officers in the Vigilance Wing
  - (c) No. of other officials in the Vigilance Wing
  - (ii) Name and No. of attached /subordinate/subsidiary organizations: (Details to be given)
  - (iii) out of (ii) above, Names and No. of attached/subordinate/subsidiary organizations where the post of CVO exists:
    (Details to be given)

6. Details of training programmes attended by CVO:

| SI.<br>No. | Name of Agency who conducted the training programme | Name of the Training programme | Date of Start of<br>Training programme<br>and its duration |
|------------|---|--------------------------------|--|
|            |   |                                |  |

| 7. | Details of training programmes attended by Vigilance Functionaries, other than CVO. (The details should be provided only in respect of those officers/officials who |
|----|---|
|    | are presently working in Vigilance Unit)  |

| SI.<br>No. | Name<br>Officer/Official | of | Name of Agency<br>who conducted the<br>training<br>programme | Name of the<br>Training<br>programme | Date of Start of<br>Training<br>programme and its<br>duration |
|------------|--------------------------|----|--|--------------------------------------|---|
|            |                          |    |  |                                      |   |

| 8. |      | (i) Whether structured meeting being held by the Management w   | ith              |
|----|------|---|------------------|
|    |      | the CVO:  |                  |
|    |      | (ii) No. of such meetings held during the calendar year:  |                  |
| 9. |      | Whether the Internal Advisory Committee of GMs, as per the instructions of the Commission constituted: (wherever applicable). | YES/NO           |
|    | (i)  | If yes—   |                  |
|    |      | (a) No. of complaints / cases referred to the Committee   |                  |
|    |      | (b) No. of cases [out of (a)] in which vigilance angle was determined by the Committee  |                  |
|    | (ii) | If Internal Advisory Committee has not been constituted, the remay be clearly spelt out.                                      | easons therefore |
|    |      |   |                  |

10. Whether the Ministry/ Department/Organization has appointed Independent External Monitor (IEM)? (wherever applicable)

If yes, no of meetings of IEMs held during the calendar year:

## PART-II

#### 11. COMPLAINTS:

| Source | Opening<br>Balance<br>(as on<br>01.01) | Received<br>during the<br>year | Total | Disposal<br>during the<br>year<br>(filed/sent for<br>NA and<br>registered as<br>Vigilance for<br>investigation | Balance<br>Pending | A            | ge wise  <br>(Mor | pendency<br>nths) |
|--------|--|--------------------------------|-------|--|--------------------|--------------|-------------------|-------------------|
|        |  |                                |       | by CVO)  |                    | <1           | 1-3               | >3                |
| CVC    |  |                                |       |  |                    | <del> </del> | +                 | +                 |
| Others |  |                                |       |  |                    |              | +                 | -                 |
| Total  |  |                                |       |  |                    |              | +                 |                   |

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#### 12. PIDPI

## (A) Complaints:

| Source                  | Opening<br>Balance<br>(as on<br>01.01) | Received<br>during<br>the year | Total | Reports submitted to CVC/CVO, Admin.Min istry during the year | Balance<br>Pending |     |     |    | Reason<br>for delay<br>beyond 3<br>months |
|-------------------------|--|--------------------------------|-------|---|--------------------|-----|-----|----|---|
|                         |  |                                |       |   |                    | < 3 | 3-6 | >6 | 1   |
| CVC                     |  |                                |       |   |                    |     |     |    |   |
| Designated<br>Authority |  |                                |       | -   |                    |     |     |    |   |
| Total                   |  |                                |       |   |                    |     |     |    |   |

# (B) Advice and Action taken on PIDPI Investigation Reports:

| Agency                  | Advice of CVC/Desig nated Authority pending for implementa tion at the start of calendar | Reports<br>sent<br>during<br>the year<br>by CVO | Reports<br>in which<br>Advice<br>received<br>during<br>the year | Total of<br>Column<br>(1) to (3) | Action<br>Taken<br>during<br>the<br>year<br>(Nos.<br>of<br>advice |     | nagem | by   | or Action |
|-------------------------|--|---|---|----------------------------------|---|-----|-------|------|-----------|
|                         | year (as on 1.1)   |   |   |                                  |   | < 3 | 3-6   | 6-12 | 12        |
|                         | (1)  | (2)   | (3)   |                                  |   |     |       |      |           |
| CVC                     |  |   |   |                                  |   |     |       | -    | -         |
| Designated<br>Authority |  |   |   |                                  |   |     |       |      |           |
| TOTAL                   |  |   |   |                                  |   |     |       |      | ļ         |

# (C) Action taken report on complaints sent by CVC for 'Necessary Action' under PIDPI resolution

| Opening<br>Balance<br>(as on<br>01.01) | Received<br>During<br>the year | Total | Filed/Cl<br>osed<br>without<br>taking<br>any<br>action | Taken up for further investig ation | Complaints<br>resulting in<br>administrative<br>action | Complaints<br>resulting in<br>initiation of<br>major/minor<br>penalty<br>proceedings | Total<br>complaints<br>disposed of<br>during the<br>year | Pending<br>at the<br>end of<br>the year |
|--|--------------------------------|-------|--|-------------------------------------|--|--|--|---|
|  |                                |       |  |                                     |  |  |  |   |

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## 13. Scrutiny of Audit Reports:

- I. (a) Total No. of CAG Audit paras received during the year:
  - (b) Total no of Statutory Audit Reports during the year:

II.

| Type of Audit                         | No. of<br>reports/paras<br>examined<br>during the<br>year | No. of paras in<br>which vigilance<br>angle observed<br>and identified<br>for examination | No. of paras in which investigation completed | No. of paras<br>pending for<br>investigation |
|---------------------------------------|---|---|---|--|
| CAG                                   |   |   |   |  |
| Statutory                             |   |   |   |  |
| Concurrent (*wherever applicable)     |   |   |   |  |
| Internal<br>(*wherever<br>applicable) |   |   |   |  |
| Others                                |   |   |   |  |
| Total                                 |   |   |   |  |

#### 14. Action on CVC Advice:

(a)

| Stage | Туре           | pe Balance (as on 01.01)  Received during fSA Major-IO appointed  FSA Minor- FO |  | Closing Balance (pending for months) |    |     |     |     |  |
|-------|----------------|---|--|--------------------------------------|----|-----|-----|-----|--|
| FSA   | Major          |   |  | issued<br>SSA-FO issued              | <1 | 1-3 | 3-6 | > 6 |  |
| SSA   | Minor          |   |  |                                      |    |     |     |     |  |
| 33A   | Major<br>Minor |   |  |                                      |    |     |     |     |  |

| (b) Systen | nic Improvemen | t advised b | y the | Commission | and | action | thereon: |
|------------|----------------|-------------|-------|------------|-----|--------|----------|
|------------|----------------|-------------|-------|------------|-----|--------|----------|

| Specific Systemic<br>Improvement | Actions taken by the organization | Remarks |
|----------------------------------|-----------------------------------|---------|
|                                  |                                   |         |
|                                  |                                   |         |

# 15. Vigilance cases where officers were under Commission's jurisdiction but advice were not sought before issue of Charge sheet.

| Names of officer(s) | Actions taken by the Competent Authority | Remarks |
|---------------------|--|---------|
|                     |  |         |

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# 16. Cases where comments/clarifications awaited from the organization:

| Categoriy           | Opening Balance | Received<br>during the | Disposal |     | Balance (per<br>months) | Reasons for pendency |  |  |
|---------------------|-----------------|------------------------|----------|-----|-------------------------|----------------------|--|--|
|                     | year            | year                   |          | 1-3 | 3-6                     | >6                   |  |  |
| Further             |                 |                        |          |     |                         |                      |  |  |
| information<br>(FI) |                 |                        | 9        |     |                         |                      |  |  |
| Comments<br>Awaited |                 |                        |          |     |                         | 7                    |  |  |
| CA)                 |                 |                        |          |     |                         |                      |  |  |

## **VIGILANCE INVESTIGATION**

# 17. Complaints, Audit reports, Inspection Reports of works/procurement etc. taken up for investigation

| Agency | Opening Balance (as on 01.01) | Taken up for investigation during the year | Total | Reports<br>received from<br>Investigating<br>Officer | Balance pending | Age wi<br>Month | 18) | dency |
|--------|-------------------------------|--|-------|--|-----------------|-----------------|-----|-------|
| CVC    |                               |  |       | - Sincer   |                 | <br>-           | -   | -     |
| CVO    |                               |  |       |  |                 |                 |     | _     |
| TOTAL  |                               |  |       |  |                 |                 |     | -     |

# 18. Vigilance investigation pending where officers under CVC jurisdiction are due for retirement in next one year (cases referrable to CVC)

| Opening Balance | Taken up for investigation | Total | Reports received from IO | Balance<br>pending | Age wise Pendency (Months) |     |      |  |  |
|-----------------|----------------------------|-------|--------------------------|--------------------|----------------------------|-----|------|--|--|
| (as on 01.01)   | during the<br>year         |       |                          | Lamme              | <3                         | 3-6 | 6-12 |  |  |
|                 |                            | D     |                          |                    |                            | •   |      |  |  |
|                 |                            |       |                          |                    |                            |     | 1    |  |  |

# 19. Action Taken on CTE Report (If Any):

| Names<br>of<br>work | No. of paras<br>referred to<br>CVO for<br>Action | No. of paras in which action taken by CVOs | Paras settled<br>by CTE | Paras<br>pending<br>for<br>disposal | Recovery<br>proposed<br>by CTE | Recoveries<br>affected by<br>Deptt. |
|---------------------|--|--|-------------------------|-------------------------------------|--------------------------------|-------------------------------------|
|                     |  |  | 200                     | 178                                 |                                |                                     |
|                     |  |  |                         |                                     |                                |                                     |
|                     |  |  |                         |                                     |                                |                                     |
|                     |  |  |                         |                                     |                                |                                     |
|                     |  |  |                         |                                     |                                |                                     |
|                     |  |  |                         |                                     |                                |                                     |

20.

# (i) Requests for Prosecution sanctions received and disposed

|                                  | Opening<br>Balance(as<br>on | as during the       | Total | Suitetion Sunction | Balance<br>Pending | Age wise Pendency<br>(Months) |     |          |
|----------------------------------|-----------------------------|---------------------|-------|--------------------|--------------------|-------------------------------|-----|----------|
|                                  | 01.01)                      | period of<br>review |       |                    |                    |                               | 3-6 | >6       |
| Group C                          |                             |                     |       |                    |                    |                               |     | <u> </u> |
| Group B                          |                             |                     |       |                    |                    |                               |     |          |
| Group A up to DS/Direct or Level |                             |                     |       |                    |                    |                               |     |          |
| JS and<br>above                  |                             |                     |       |                    |                    |                               |     |          |
| Total                            |                             |                     |       |                    |                    |                               |     |          |

# (ii) Requests pending for approval under Section 17 A of PC Act, 1988

| Category                                 | Opening<br>Balance(a<br>s on |                            | Total | Granted | refused | Balance<br>Pending | Age wis | se Pendency<br>is) |
|--|------------------------------|----------------------------|-------|---------|---------|--------------------|---------|--------------------|
|  | 01.01)                       | the<br>period of<br>review |       |         |         |                    | 3-6     | >6                 |
| Group C                                  |                              |                            |       |         |         |                    |         |                    |
| Group B                                  |                              |                            |       |         |         |                    |         |                    |
| Group A up<br>to<br>DS/Director<br>Level |                              |                            |       |         |         |                    |         |                    |
| JS and above                             |                              |                            |       |         |         |                    | -       |                    |
| Total                                    |                              |                            |       | - 128   |         |                    |         |                    |

#### 21. Nature of Vigilance Activity:

|                               | No. of    | No. of inquirie | s pertaining to core            | No. of ingu | uiries pertaining to |
|-------------------------------|-----------|-----------------|---------------------------------|-------------|----------------------|
| departi<br>inquiries<br>Major | initiated | Activities** of | the organization out<br>f Col.1 | personnel n | natters* out of Col. |
| Wajor                         | Minor     | Major           | Minor                           | Major       | Minor                |
|                               |           |                 |                                 |             |                      |

**Note**: \*Allegations pertaining to personnel matters mean false claims of TA, DA, medical, LTC, submission of false caste, educational certificates etc.

## 22. Time Taken to conclude Departmental Inquiries

| Ту      | pe    | < 3 months | 3 – 6 months | 6 months – 1yr | 1yr. – 2 yr. | > 2 yrs. |
|---------|-------|------------|--------------|----------------|--------------|----------|
| CVC     | Major |            |              |                |              |          |
| cases   | Minor |            |              |                |              |          |
| Non-CVC | Major |            |              |                |              |          |
| cases   | Minor |            |              |                |              |          |

<sup>\*\*</sup>Allegations with regard to core activities means allegations pertaining to tenders, procurement, release of credit facilities by banks, undue favours in assessment by revenue officials etc. The list is only illustrative and would depend on the core activities of each organization.

## 23. Departmental Proceedings (Outstanding)

#### (A) Major Penalty cases pending with IOs/IAs

| Category                     | Balance (as on 01.01)  assigned to IO during the year | Total Reports received | Inquiries pending | Age wise Pendency (months) |    |      |       |     |  |
|------------------------------|---|------------------------|-------------------|----------------------------|----|------|-------|-----|--|
|                              |   |                        | from<br>IOs       | with IOs                   | <6 | 6-12 | 12-18 | >18 |  |
| Cases under CVC jurisdiction |   |                        |                   |                            |    |      |       |     |  |
| Others (non-<br>CVC cases)   |   |                        |                   |                            |    |      |       |     |  |
| Total                        |   |                        |                   |                            |    |      |       |     |  |

(B) Minor Penalty cases pending with IOs/IAs

| Category Opening Inquiries assigned to IO during the year | Opening<br>Balance | Balance assigned |          | Reports received | Inquiries<br>pending | Ag    | Age wise Pendency (months) |  |  |  |
|---|--------------------|------------------|----------|------------------|----------------------|-------|----------------------------|--|--|--|
|   |                    | from<br>IOs      | with IOs | <6               | 6-12                 | 12-18 | >18                        |  |  |  |
| Cases under<br>CVC<br>jurisdiction                        |                    |                  |          |                  |                      |       |                            |  |  |  |
| Others (non-<br>CVC cases)                                |                    |                  |          |                  |                      |       |                            |  |  |  |
| Total   |                    |                  |          |                  |                      |       |                            |  |  |  |

# (c) Whether IO/IA is submitting monthly progress reports to DA/CVO (Commission's circular no. 21/12/21 dt 03.12.21 refers in this regard)

# 24. Cases pending with Disciplinary Authority

(A) Major Penalty cases pending with Disciplinary Authorities

| Category Opening Balance (as on 01.01) | IO Report received during the year |                             | Pending                                 | Age wise Pendency (months)  |   |   |   |  |   |
|--|------------------------------------|-----------------------------|---|---|---|---|---|--|---|
|  |                                    |                             | 100000000000000000000000000000000000000 | by  |   | <6  | 6-12  | 12-18  | >18   |
|  |                                    |                             | 2.13                                    |   | -   |   |   |  |   |
|  |                                    |                             |   |   |   |   |   |  |   |
|  |                                    |                             |   |   |   |   |   |  |   |
|  | Balance<br>(as on                  | Balance received during the | Balance received during the             | Balance (as on 01.01) received during the year which final orders | Balance (as on 01.01) received during the year which final orders issued by | Balance (as on 01.01) received during the year which final orders issued by | Balance (as on 01.01) received during the year which final orders issued by | Balance (as on 01.01) received during the year which final orders issued by Age wise I (mon 4) | Balance (as on 01.01) received during the year which final orders issued by Radiance Pending (months) |

(B) Minor Penalty cases pending with Disciplinary Authorities

| Opening Balance (as on 01.01)  No. of chargesheet issued during the year | Total Cases in which final | Balance<br>Pending                    | Ag                                    | Age wise Pendency (months)  |   |   |   |   |
|--|----------------------------|---------------------------------------|---------------------------------------|---|---|---|---|---|
|  |                            |                                       | orders<br>issued                      |   | <6  | 6-12  | 12-18   | >18   |
|  | =                          |                                       | by DA                                 |   |   |   |   |   |
|  |                            |                                       |                                       |   |   |   |   |   |
|  |                            |                                       |                                       |   |   |   |   |   |
|  | Balance<br>(as on          | Balance chargesheet issued during the | Balance chargesheet issued during the | Balance (as on 01.01) chargesheet issued during the year final orders | Balance (as on 01.01) chargesheet issued during the year chargesheet issued during the year labeled | Balance (as on 01.01) chargesheet issued during the year local orders issued   Cases in Which final orders is the case of the case | Balance (as on 01.01) chargesheet issued during the year chargesheet issued during the year labeled | Balance (as on 01.01)   Cases in which final orders issued   Cases in which sissued   Cases in which final orders issued   Cases in which final orders is the case in which final orders issued   Cases in which final orders is the case is the case of the case in which final orders is the case of t |

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## PART-III

#### 25. Preventive Vigilance

| Туре                           | During the year | No. of cases resulting in Vigilance Investigation | No. of cases<br>resulting in<br>Systemic<br>Improvements | Remarks<br>(Recovery<br>effected, if<br>any, may also |
|--------------------------------|-----------------|---|--|---|
| Major works/Procurement-       |                 |   |  | be indicated)   |
| CTE Type Inspection            |                 |   |  |   |
| Periodic Inspection            |                 |   |  |   |
| Surprise Inspection            |                 |   |  |   |
| Scrutiny of Property<br>Return |                 |   |  |   |
| Scrutiny of IT based systems   |                 |   |  |   |

| -    |   | investigation                    | Improvements       | any, may also    |
|------|---|----------------------------------|--------------------|------------------|
|      | Major works/Procurement-<br>CTE Type Inspection |                                  |                    | be indicated)    |
| I    | Periodic Inspection                             |                                  |                    |                  |
| S    | Surprise Inspection                             |                                  |                    |                  |
| -    | crutiny of Property                             |                                  |                    |                  |
| R    | Return  |                                  |                    |                  |
| S    | crutiny of IT based<br>ystems                   |                                  |                    |                  |
| 26   | . Date of preparation of                        | following lists                  |                    |                  |
| I.   | (a) Agreed List                                 | :                                |                    |                  |
|      | (b) Officers of doub                            | ful integrity:                   |                    |                  |
| II.  | Whether the employ                              | es figuring on ODI List have b   | een transferred to | non-sensitive    |
| 27.  | (a) Whether sensitive no                        | ts have been identified. If no,  |                    |                  |
|      | (b) 107 d                                       | is have been identified. If no,  | give details.      |                  |
| deta | (b) whether timely rot                          | tion of officials on sensitive I | oosts have been de | one. If no, give |
|      |   |                                  |                    |                  |
|      |   |                                  |                    |                  |
| 28.  | (I) If yes, then (a) No. of meetings held       |                                  | YES/NO             | 2                |
|      | (b) No. of meetings in w                        | ich vigilance functionaries par  | :<br>ticinated     |                  |
|      | (II) If no, give reasons.                       | pul                              | ricipated          |                  |
|      |   |                                  |                    |                  |
|      |   |                                  |                    |                  |
|      |   |                                  |                    |                  |
|      |   |                                  |                    |                  |
|      |   |                                  |                    |                  |

#### 29. Number of seminar/workshops program held on Preventive vigilance:

- (a) Creating Awareness on Whistleblower/PIDPI:
- (b) Initiatives on capacity building:(Details on Induction, Mid-career, and Specialized training)
- (c) Training/workshop on Ethics and Values etc.

#### SYSTEM CENTRIC

- 30. Whether Complaints Register is being maintained and updated regularly YES/NO
- 31. Whether QPRs are being sent regularly as per the instructions

of the Commission

: YES/NO

**32.** Whether all the works (above prescribed limit) undertaken are being reflected in the returns being sent to CTE : YES/NO

-12

a. Inspections/examinations

|             | During the year | Number<br>resulting in<br>Vigilance Cases | Recovery effected (in Rs.) |
|-------------|-----------------|---|----------------------------|
| Periodic    |                 |   |                            |
| Surprise    |                 |   |                            |
| Major Works |                 |   |                            |

b. Inspection of Contracts & Major Purchases (wherever applicable)

|             | During the year | Number<br>resulting in<br>Vigilance Cases | Recovery effected (in Rs.) |
|-------------|-----------------|---|----------------------------|
| Periodic    |                 |   |                            |
| Surprise    |                 |   |                            |
| Major Works |                 |   |                            |

#### 33. Vigilance Clearance

| Opening Balance as on 1.1 | Number of references           | Number of references disposed off | Pending at the end of the year |              |               |
|---------------------------|--------------------------------|-----------------------------------|--------------------------------|--------------|---------------|
|                           | received<br>during the<br>year |                                   | >1<br>month                    | 1-3<br>Month | > 3<br>months |
|                           |                                |                                   |                                |              |               |

**34**. Whether review of Vigilance functionary of attached /subordinate/subsidiary organizations done: - YES/NO

#### **PART-IV**

- 35. Has computerized file tracking system been introduced, to identify officials delaying files?:
- 36. No. of cases in which departmental action initiated/ punishment awarded for causing delays, if any. :
- 37. Steps taken to increase transparency in dealing with public/ other stakeholders:
- **38**. Systemic improvements undertaken to reduce opportunities for corruption:
- **39**. No. of inspections / investigations undertaken in the event of slipping of audit rating of a branch on account of fraud / serious irregularities (*wherever applicable*):
- 40. Average time taken to finalise / conclude vigilance 'F' cases (wherever applicable):
- **41.** No. of reviews (of the vigilance work) undertaken in the year by the top management committees:

#### **PART-V**

42. CVO is requested to prepare a brief containing their special comments, constraints and other issues pertaining to vigilance administration and attach along with this format.

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(CVO's Signature)